# North York Moors National Park Authority

# **Delegated decision report**

## Application reference number: NYM/2023/0488

**Development description:** variation of condition 2 (material amendment) of planning approval NYM/2022/0249 to allow alterations to the design of one dwelling (Plot 1)

Site address: Low Farm, Beacon Way, Sneaton

Parish: Sneaton

Case officer: Mrs Hilary Saunders

Applicant: Mr J Sutton, Beacon House, Beacon Way, Sneaton, Whitby, YO22 5HS

Agent: BHD Design Ltd, fao: Mr Neil Duffield, Airy Hill Manor, Waterstead Lane, Whitby, YO211QB,

# Director of Planning's Recommendation

Approval subject to the following:

Condition(s)				
Condition	Condition	Condition text		
number	code			
1	TM10	The development hereby the 18 August 2025.	permitted shall be cor	nmenced before
2	PL01	The development hereby		
		than in strict accordance v	with the following doc	uments:
		<b>Document Description</b>	Document No.	Date Received
		Proposed block plan	D11107-03 RevK	12/08/2022
		Plot 1 Block Plan	D12602-03 Rev B	26/07/2023
		Plot 1 Proposed floor plan & elevation	D12602-02 Rev C	16/08/2023
		Plot 2 [Plan titled Plot 1] Proposed floor Plan & elevation	D11107-05 RevG	12/07/2022
		Plot 3a/b proposed floor Plan & elevation	D11107-07 RevE	12/07/2022
		Proposed plans & & elevation	D11107-11 RevF	12/07/2022

Condition(s)

		Proposed outbuildings D11107-13 RevC 12/07/2022 Store/studio plans & elevation
3	UOR13	<ul> <li>Store/studio plans &amp; elevation</li> <li>The occupation of dwellings 1,2, 3 a &amp; b and 4a &amp;b hereby permitted shall be limited to: <ul> <li>a qualifying person; and</li> <li>a wife or husband (or person living as such), licensee, dependant, or sub tenant of a qualifying person.</li> </ul> </li> <li>For the purpose of the above, a person is a qualifying person in relation to the dwelling if he/she has an interest in the dwelling (see Note A) and, immediately prior to occupying the dwelling, he/she has satisfied the Local Planning Authority that he/she was in need of local needs housing in term of the criteria set out in Policy CO13 of the adopted North York Moors Local Plan, namely that he/she is:</li> <li>Currently resident in the National Park, having been resident in the Park for at least the previous three years; or</li> <li>Currently in employment in the National Park; or</li> <li>Having an essential need to live close to relative(s) who are currently living in the National Park; or</li> <li>Former residents whose case for needing to return to the National Park is accepted by the Authority.</li> <li>Prior to the occupation of the development the qualifying person shall have obtained confirmation in writing from the Authority that they satisfy the local need criteria outlined in points 1 to 5 above.</li> </ul>
		Note A: For the purpose of the above, a person has an interest in the dwelling if he/she has a freehold or leasehold interest in the whole or any part of it or is a secure tenant or statutory tenant within the meaning of the Housing Act 1985 or the Rent Act 1977. Note B: For the purpose of the above, resident within the National Park will include the whole of parishes split by the National Park boundary with the following exceptions: Allerston; Beadlam; Burniston; East Harlsey; Ebberston and Yedingham; Great Ayton; Great and Little Broughton; Great Busby; Guisborough; Irton; Kirkby in Cleveland; Kirkbymoorside; Lockwood; Nawton; Newby; Pickering; Potto; Scalby; Snainton;

	Note C: A mortgagee of the owners exercising its statutory power of sale, a receiver appointed thereby, or a successor in title thereto is not bound by the provisions of this Condition, (provided always that any such mortgagee must be a body corporate registered with and regulated by the Prudential Regulation Authority (or any successor body whose function is to regulate mortgages and loans)). In the event that this happens, the local occupancy restriction shall however be replaced by a principal residence restriction as follows: -
	The application property hereby permitted, shall be used as a principal residential dwelling (Class C3) and for no other purpose including any other use in Class C of the Schedule to the Town and Country Planning (Use Classes) Order 2020 (or in any provision equivalent to that Class in any statutory instrument revoking and re-enacting that Order with or without modification). The property shall be the only or principal home of the main occupant and it shall be occupied by the main occupant for at least 80% of the calendar year in the event that the main occupant occupies more than one property. The property shall not be occupied by the main occupant as a second home.
	The occupants shall supply to the Local Planning Authority (within 14 days of the Local Planning Authority's request to do so) such information as the Local Planning Authority may reasonably require in order to determine compliance with this condition. For the avoidance of doubt the property shall not be used as a single unit of holiday letting accommodation.
мсоо	Cottages 5 and 6 of the development hereby permitted, shall be used as a principal residential dwelling (Class C3) and for no other purpose including any other use in Class C of the Schedule to the Town and Country Planning (Use Classes) Order 2020 (or in any provision equivalent to that Class in any statutory instrument revoking and re-enacting that Order with or without modification). The property shall be the only or principal home of the main occupant and it shall be occupied by the main occupant for at least 80% of the calendar year in the event that the main occupant occupies more than one property. The property shall not be occupied by the main occupant as a second home. The occupants shall supply to the local planning authority (within 14 days of the local planning authority's request to do so) such information as the local planning authority may reasonably require
	MCOO

		in order to determine compliance with this condition. For the avoidance of doubt the property shall not be used as a single unit of holiday letting accommodation.
5	MC00	The Annex accommodation hereby approved shall not be occupied as a separate independent dwelling and shall remain ancillary to the use of the main attached dwelling annotated as Cottage 6 on the plans hereby approved shall form and shall remain as part of the curtilage of this main dwelling as a single planning unit and shall be used only for members of the family or the occupier of the main dwelling.
6	PDR02	Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 2015 Schedule 2, Part 1, Class A (or any order revoking and re-enacting that Order), no further extensions to the property shown as Plot 1shall take place without a further grant of planning permission being obtained from the Local Planning Authority.
7	AC20	No external lighting shall be installed in the development hereby permitted until details of lighting have been submitted to and approved in writing by the Local Planning Authority. The lighting shall be Dark Skies compliant, and no other lighting shall be installed on the site. The lighting shall be installed in accordance with the details so approved and shall be maintained in that condition in perpetuity.
8	MCOO	No work shall commence on to clear or strip out the buildings to be converted, to which this permission relates until a full Structural Survey and condition report from an appropriately qualified professional has been submitted to and approved in writing by the Local Planning Authority. This report shall include an assessment of the extent to which works or repairs are necessary and the amount of new structural work needed to enable the conversion. The work shall not be carried out otherwise than in accordance with the approved details.
9	MC00	No work shall commence on the installation of any external fixtures to Cottages 5 & 6 to which this permission relates until details of all external fixtures have been submitted to and approved in writing by the Local Planning Authority. The details should include for provision for any exterior lighting, meter boxes, signage, wall or roof flues, television antennae and satellite dishes that may be proposed to be installed. The external fixtures shall be installed wholly in accordance with the approved details.

10	MC00	The external walls of the development hereby permitted shall be constructed in natural stone, which shall be coursed and jointed in the local tradition.
11	MCOO	No work shall commence on the construction of any external walls for the development hereby permitted until a one metre square freestanding panel of stonework showing the type of stone and stonework to be used in the construction of the development hereby permitted has been constructed on site and approved in writing by the Local Planning Authority. All new stonework shall match that of the approved panel both in terms of the stone used and the coursing, jointing and mortar mix and finish exhibited in the panel unless otherwise agreed in writing by the Local Planning Authority. The stone panel constructed shall be retained on the development site until the development hereby approved has been completed.
12	мсоо	The roofs of plots 1,2, 4a &4b, 5 and 6 hereby permitted shall be clad with traditional, non interlocking, non pre-coloured natural red clay pantiles and shall be maintained in that condition in perpetuity unless otherwise agreed in writing with the Local Planning Authority.
13	MCOO	The roof of plots 3a & 3b hereby permitted shall be clad in natural slate to match the roof of the existing building in terms of materials, colour and course height and shall be maintained in that condition in perpetuity unless otherwise agreed in writing with the Local Planning Authority.
14	MCOO	All new window frames, glazing bars and external door frames shall be of timber construction, painted white within six months of the date of installation and shall be maintained in that condition in perpetuity, unless otherwise agreed in writing with the Local Planning Authority.
15	MCOO	The external face of the frame to all new windows shall be set in a reveal of a minimum of 60mm from the front face of the adjacent walling and shall be maintained in that condition in perpetuity unless otherwise agreed in writing with the Local Planning Authority.
16	МСОО	Trickle vents shall not be incorporated into any new windows hereby approved and shall not be installed thereafter unless otherwise agreed in writing with the Local Planning Authority.

17	MC00	The lintels and cills of all new windows hereby approved, together with any replacement lintels and cills, shall be of natural or reclaimed stone and shall be maintained in that condition in perpetuity.
18	MC00	The rooflights to be installed in the development hereby permitted shall be a conservation style rooflight unless otherwise agreed in writing with the Local Planning Authority.
19	MC00	The solar panels hereby approved shall have black frames and thereafter be so maintained unless otherwise agreed in writing by the Local Planning Authority.
20	MC00	The guttering to the development hereby permitted shall be directly fixed to the stonework by means of gutter spikes with no fascia boarding being utilised in the development and shall thereafter be so maintained in that condition in perpetuity unless otherwise agreed in writing with the Local Planning Authority.
21	MC00	The rainwater goods utilised in the development hereby permitted shall be coloured black and shall thereafter be so maintained in that condition in perpetuity unless otherwise agreed in writing with the Local Planning Authority.
22	MC00	The site shall be developed with separate systems of drainage for foul and surface water on and off site. The separate systems should extend to the points of discharge to be agreed in writing with the Local Planning Authority prior to the laying of the drainage systems.
23	MC00	No piped discharge of surface water from the application site shall take place until works to provide a satisfactory outfall, other than the existing local public sewerage, for surface water have been completed in accordance with details submitted to and approved by the Local Planning Authority.
24	MCOO	<ul> <li>The development (in relation to Plots 1+2, 3a/b and 4a/b) must not be brought into use until the accesses to the site at the three locations to serve these Plots has been set out and constructed in accordance with the 'Specification for Housing and Industrial Estate Roads and Private Street Works" published by the Local Highway Authority and the following requirements:</li> <li>The crossing of the highway verge must be constructed in accordance with the Standard Detail number E50 and the</li> </ul>

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		- Any gates or barriers must not be able to swing over the existing highway.
		- That part of the access extending 6 metres into the site from the carriageway of the existing highway must be at a gradient not exceeding 1 in 10.
		- Provision to prevent surface water from the site/plot discharging onto the existing highway must be constructed in accordance with approved details and maintained thereafter to prevent such discharges.
		- The final surfacing of any private access within one metre of the public highway must not contain any loose material that is capable of being drawn on to the existing or proposed public highway.
		All works must accord with the approved details.
25	MC00	The development (in relation to Cottages 5 + 6) must not be brought into use until the access to the site to serve these cottages at this location has been set out and constructed in accordance with the 'Specification for Housing and Industrial Estate Roads and Private Street Works" published by the Local Highway Authority and the following requirements:
		The existing crossing of the highway verge must be improved by constructing an access in accordance with the Standard Detail number E50 and the following requirements.
		- Any gates or barriers must be erected a minimum distance of 6 metres back from the carriageway of the existing highway and must not be able to swing over the existing or proposed highway.
		- That part of the access extending 6 metres into the site from the carriageway of the existing highway must be at a gradient not exceeding 1 in 10.
		- Provision to prevent surface water from the site/plot discharging onto the existing highway must be constructed in accordance with approved details and maintained thereafter to prevent such discharges.
		- The final surfacing of any private access within one metre of the public highway must not contain any loose material that is capable of being drawn on to the existing or proposed public highway.
		All works must accord with the approved details.
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26	MC00	Notwithstanding the provisions of the Town and Country Planning
		General Permitted Development Order 2015 or any subsequent
		Order, the garage(s) shall not be converted into domestic
		accommodation without the granting of an appropriate planning
		permission.
27	MC00	All hard and soft landscape works comprised in the approved
		details (including the submitted measures to achieve Biodiversity
		Net Gain) shall be carried out no later than the first planting
		season following the occupation of the buildings, or completion of
		the development, whichever is the sooner, or in accordance with a
		programme agreed by the Local Planning Authority. The approved
		landscaping scheme shall be maintained in perpetuity unless
		otherwise agreed in writing by the Local Planning Authority.
28	MC00	No work shall commence on the installation of any garage door in
		the development hereby approved until details of the finish of the
		external doors have been submitted to and approved in writing by
		the Local Planning Authority. The work shall accord with the
		details so approved, completed within six months of installation
		and shall be maintained in that condition in perpetuity unless
		otherwise agreed in writing with the Local Planning Authority.
29	MC00	The development hereby permitted shall not be brought into use
		until the approved renewable energy measures to generate
		energy on site from renewable sources to displace at least $10\%$ of
		predicted CO2 emissions have been installed and thereafter
		maintained in a working condition.
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Reason(s) for condition(s)			
Reason	Reason	Reason text	
number	code		
1	RSN TM01	To ensure compliance with Sections 91 to 94 of the Town and	
		Country Planning Act 1990 as amended.	
2	RSN PL01	For the avoidance of doubt and to ensure that the details of the development comply with the provisions of Strategic Policies A and C of the North York Moors Local Plan, which seek to conserve and enhance the special qualities of the National Park.	
3	RSN UOR13	In order to comply with Strategic Policy M of the North York Moors Local Plan which seeks to restrict the occupancy of new residential development to those with a local links and an essential need to live in the locality.	

4	RSN UOR13	In order to comply with Strategic Policy M of the North York Moors Local Plan which seeks to restrict the occupancy of new residential development to those with a local links and an essential need to live in the locality.
5	RSN MISCOO	The site is in a position where the occupation of the accommodation hereby permitted as a separate independent dwelling unit would be likely to be detrimental to the residential amenities of existing and future occupiers of the annexe and main dwelling in accordance with Strategic Policy M of the North York Moors Local Plan.
6	RSN PD01	In order to enable the Local Planning Authority to retain control over future alterations to the property in the interests of safeguarding the existing form and character of the building in line with Strategic Policies A and C and Policy CO17of the North York Moors Local Plan, which seek to enhance and conserve the special qualities of the National Park and secure high quality design for new development and to maintain a suitable mix of housing types within the National Park.
7	RSN MISCOO	In order to comply with the provisions of Strategic Policy A and ENV4 of the North York Moors Local Plan which seeks to ensure that new development does not detract from the quality of life of local residents or the character of the locality, and so that development helps maintain the National Park's status as an international dark sky reserve.
8	RSN MISCOO	In order to ensure that the development is carried out in a manner which safeguards the existing fabric of the building and to comply with the provisions of Strategic Policy I and Policy ENV11 of the North York Moors Local Plan.
9	RSN MISCOO	In order to comply with Policy ENV11 of the North York Moors Local Plan which seeks to ensure that alterations to heritage assets do not have an unacceptable impact on their special historic or architectural interest
10 - 21	RSN MISCOO	For the avoidance of doubt and in order to comply with the provisions of Strategic Policies A and C of the North York Moors Local Plan which seek to ensure that building materials are of a high quality and compatible with the character of the locality and that the special qualities of the National Park are safeguarded.

22&23	RSN MISCOO	To avoid pollution of watercourses and to comply with the provisions of Policy ENV7 of the North York Moors Local Plan, which seeks to ensure that new development has satisfactory provision for the disposal of foul and surface water.
24 & 25	RSN MISCOO	In accordance with Policy CO2 of the North York Moors Local Plan and to ensure a satisfactory means of access to the site from the public highway in the interests of vehicle and pedestrian safety and convenience.
26	RSN MISCOO	In accordance with Policy CO2 of the North York Moors Local Plan and to ensure the retention of adequate and satisfactory provision of off-street accommodation for vehicles generated by occupiers of the dwelling and visitors to it, in the interest of safety and the general amenity the development.
27	RSN MISCOO	In order to comply with the provisions of Strategic Policy C of the North York Moors Local Plan which seeks to ensure that new development incorporates a landscaping scheme which is appropriate to the character of the locality and retains important existing features.
28	RSN MISCOO	For the avoidance of doubt and in order to comply with the provisions of Strategic Policies A and C of the North York Moors Local Plan which seek to ensure that the appearance of the development is compatible with the character of the locality and that the special qualities of the National Park are safeguarded.
29	RSN MISCOO	In order to comply with the provisions of Policy ENV8 of the North York Moors Local Plan which seeks to ensure that new development contributes to reduce carbon emissions.

### Informative(s)

Informative(s	/	
Informative	Informative	Informative text
number	code	
1	MC INF01	All bats and their roosts are fully protected under the Wildlife
		and Countryside Act 1981 (as amended by the Countryside and
		Rights of Way Act 2000) and are further protected under
		Regulation 39(1) of the Conservation (Natural Habitats etc)
		Regulations 1994. Should any bats or evidence of bats be found
		prior to or during development, work must stop immediately,
		and Natural England contacted on 0300 060 3900 for further
		advice. This is a legal requirement under the Wildlife and
		Countryside Act 1981 (as amended) and applies to whoever

		carries out the work. All contractors on site should be made aware of this requirement and given information to contact Natural England or the Bat Conservation Trust national helpline on 0845 1300 228.
2	MC INF 12	Under Section 1 of the Wildlife and Countryside Act 1981 (as amended), wild birds are protected from being killed, injured or captured, while their nests and eggs are protected from being damaged, destroyed or taken. In addition, certain species such as the Barn Owl are included in Schedule 1 of the Act and are protected against disturbance while nesting and when they have dependent young. Offences against birds listed in Schedule 1 of the Wildlife and Countryside Act are subject to special penalties. An up-to-date list of the species in Schedule 1 is available from the Gov.UK web site (http://www.naturalengland.org.uk/ourwork/regulation/wildlife/ species/speciallyprotectedbirds.aspx). Further information on wildlife legislation relating to birds can be found on the <u>Royal</u> <u>Society for the Protection of Bird's website</u> ). If advice is needed, please contact the National Park Authority's Conservation Department on 01439 772700 or conservation@northyorkmoors.org.uk.
3	MC INF 13	Swift populations are declining in the UK due to the loss of nest sites in roof spaces as old buildings are renovated or demolished. Swifts occupy nest sites between May and August, making little noise and causing no mess or smell. Swift populations can be supported by the inclusion of simple and affordable measures during building construction or renovation, such as purpose-made 'swift bricks' or the creation of small loft voids. Guidance can be found on the <u>Swift Conservation</u> <u>website</u> ; with additional swift box ideas from <u>Action for Swifts</u> .
4	INF MHI-F	Notwithstanding any valid planning permission for works to amend the existing highway, there must be no works in the existing highway until an Agreement under Section 278 of the Highways Act 1980 has been entered into between the Developer and North Yorkshire County Council as the Local Highway Authority. To carry out works within the highway without a formal Agreement in place is an offence.

## **Consultation responses**

Parish No objections

Highways No objections

Third party responses

None received.

Publicity expiry

Advertisement/site notice expiry date - 24 August 2023



Site of development - Plot 1 located to right side of photo

# Background

The application site is located at the eastern end of the village of Sneaton. The site comprises a derelict range of traditional stone and pantile agricultural buildings which were de-listed in 1989 (but are still a non-designated heritage asset), and vacant land between this derelict range and a number of 20th Century detached dwellings.

The application site has been allocated as an environmental enhancement site in the adopted North York Moors Local Plan and consequently a design brief has been prepared for the site.

Planning permission was granted in 2022 for partial demolition works and the conversion of and extension to the derelict range of buildings to form two principal residence dwellings, with an annex attached to one unit, along with the construction of six local occupancy dwellings.

The local occupancy dwellings comprised Plots 1 & 2, at the west of the site, which were approved as two detached, four bedroomed, two storey dwellings, with an integral garage. Two pairs of 3 bed semi-detached dwellings were also approved. Other than the two integral garages, parking was approved to be provided at the front of the site.

This application seeks to vary the details of the design of plot 1 which would result in this approved 4 bed dwelling being a 5-bed dwelling.

The plans to Plot 1 have been amended as follows:

- Increase in roof pitch from 30 degrees to 35 degrees (this enables two bedrooms in the roof space).
- Balcony removed and single storey rear lean-to extension to provide garden room.
- Space approved for garage converted into domestic space (hobby/gym/wc giving space for plant room in original wc position) with matching window to front.
- Additional loft space windows in gable ends.

# Main issues

# Local Plan

Strategic Policy C- Design - seeks to maintain and enhance the distinctive character of the National Park, and states that development will only be supported where it is of a high quality design; incorporates good quality construction materials and design details that reflect architectural character and form of the original building or the local vernacular; the siting, orientation, layout and density complement existing buildings; the scale, height, massing and form are compatible with surrounding buildings and not have an adverse impact upon the amenities of adjoining occupiers; sustainable design and construction techniques are incorporated; there is a good quality landscaping and planting scheme; local wildlife and biodiversity is enhanced; provision is made for adequate storage, cycling facilities and car parking are provided and the proposal ensures the creation of an accessible, safe and secure environment for all potential users.

Strategic Policy M - Housing – seeks to ensure the delivery of new homes to help meet the needs of local communities and be delivered through a variety of means, including the development of sites allocated in Policy ENV13, Environmental Enhancement Sites.

Policy CO8 – Housing in smaller villages - sets out that in order to maintain the tranquil rural character of Smaller Villages, local needs and affordable housing will only be permitted on suitable small sites within the main built up area of the village, where development respects the form and character of the settlement and meets the need for smaller dwellings; or as a conversion of an existing building which lies within the main built up area and makes a positive contribution to the character of the settlement.

Policy ENV13 - Environmental Enhancement Sites - sets out that in order to deliver significant environmental enhancement, proposals for the re-development of the following sites will only be permitted in accordance with a planning brief approved by the Authority:

1. Former wood yard at Clack Lane, Osmotherley;

### 2. Land at Low Farm, Sneaton.

It is explained within the text that the two sites listed in this policy are ones where the former use ceased many years ago and buildings and other structures on site have become derelict. There have been long-standing issues which have prevented acceptable development proposals coming forward and the sites have been unsightly in the local area for many years. Careful re-development of these sites will bring significant community benefits as well as an environmental enhancement and it is for these reasons that they are included in the policy. A planning brief will be prepared between the landowner and the Authority, in consultation with the local Parish Council,

to outline the general approach to re-development of the sites which will be used to inform and determine any future planning application.

The Planning Brief was prepared to assist and shape the redevelopment process as part of Policy ENV13 of the Local Plan and aims to improve the visual amenity of the village; ensure the reuse and conversion of former traditional agricultural buildings; ensure any new development respects the character of the village and existing buildings; respects the setting of the Listed farmhouse and its historic farmstead and encourage new residents to the village.

# **Material Considerations**

The design alterations proposed would not detract from the overall character of the development, with the increase in roof pitch improving the appearance of the gable end of the proposed dwelling and the design of the rear extension has been amended form a flat to a pitched roof.

The two main issues are therefore the increase in size of dwelling from a 4 to a 5 bed house and the loss of the integral garage.

Even without the increase in roof pitch, you could accommodate extra bedrooms in the roof space – albeit smaller, and it is not considered reasonable therefore to refuse on these grounds. Furthermore, the original scheme did not have permitted development rights removed (partly due to overall lack of potential) however, it is recommended for this plot that permitted development rights are now removed, to ensure no further extensions can be undertaken.

Furthermore, it is considered that there is a good overall mix of dwelling sizes and there are exceptions here to normal policy due to it being an environmental enhancement exception site, with one of the objectives being to bring in new residents. This proposal would enable the property to be occupied by a young family.

In terms of loss of garage, there is adequate off street parking to serve this dwelling and the highway authority have raised no objections so it is considered unreasonable to refuse the application on these grounds.

### Conclusion

In view of the above, approval is recommended.

# Public Sector Equality Duty imposed by section 149 of the Equality Act 2010

The proposal is not considered to unduly affect any people with protected characteristics.

### **Pre-commencement conditions**

N/A

### Explanation of how the Authority has worked positively with the applicant/agent

Approval (Amendments Requested and Received)

The Authority's Officers have appraised the scheme against the Development Plan and other material considerations and recommended changes to the proposal including alterations to the design, to deliver sustainable development.