

## The Planning Inspectorate



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**GTN** 

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Mrs F Farnell (Planning Administration Officer)

North York Moors National Park Authority

Your Ref:

MYM/2004/0166/FL

The Old Vicarage

Our Ref:

APP/W9500/A/04/1162469

Bondgate

Helmsley

Date:

5 July 2005

York YO62 5BP

Dear Madam

**TOWN & COUNTRY PLANNING ACT 1990** APPEAL BY MR S PAXTON SITE AT RAVENS LODGE, THORPE LANE, ROBIN HOODS BAY, WHITBY, YO22 4RN

I enclose a copy of our Inspector's decision on the above appeal.

The attached leaflet explains the right of appeal to the High Court against the decision and how the documents can be inspected.

If you have any queries relating to the decision please send them to:

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Yours faithfully

Mr Mike Dixon

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# **Appeal Decision**

Site visit made on 21 June 2005

## by Michael R Moffoot Dipte MRTPI DipMgt MCMI

an Inspector appointed by the First Secretary of State

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Date

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### Appeal Ref: APP/W9500/A/04/1162469 Ravens Lodge, Thorpe Lane, Robin Hood's Bay YO22 4RN

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Samuel T Paxton against the decision of North York Moors National Park Authority.
- The application Ref. NYM/2004/0166/FL, dated 16 February 2004, was refused by a notice dated 29 June 2004.
- The development proposed is described as 'garage in shiplap 24' x 18' x 8' eaves'.

#### Summary of Decision: The appeal is dismissed.

#### **Main Issues**

1. There are 2 main issues in this case. The first issue is the effect of the proposed development on the character and appearance of the area, including its impact on the setting of the listed St Stephen's Church. The second issue is the effect of the proposal on the living conditions of the occupiers of adjoining properties, with particular reference to loss of outlook, daylight and sunlight.

### Planning Policy Background

- 2. The development plan for the area includes the North Yorkshire County Structure Plan, adopted in 1995, and the North York Moors Local Plan, adopted in 2003. Policy E1 of the Structure Plan prioritises conservation of the landscape and the general amenity of various areas, including the North York Moors National Park. There is a presumption against new development unless it can be shown to be necessary in that location and, where it is permitted, due regard is paid to its setting and high standards of design and materials. The policy also seeks to protect and enhance the landscape, important buildings and other heritage features.
- 3. Policy GP3 of the Local Plan supports development where the design respects or enhances the character, special qualities and distinctiveness of the locality and wider landscape and the use and level of activity would not unacceptably impact upon various matters, including any interests of acknowledged importance. Policy H9 permits ancillary domestic buildings within the curtilage of a dwelling provided that, amongst other things, the proposal would not detract from the character and appearance of the site and is acceptable in terms of scale, height, form, position, design detailing and materials.
- 4. Reference has also been made to Planning Policy Guidance Note 1 which was superseded after the appeal was lodged by Planning Policy Statement 1: Delivering Sustainable Development and I have taken into account guidance in Planning Policy Statement 7: Sustainable Development in Rural Areas.

I am any special regard to the desirability of preserving a listed building or 5. Its settrovisions of Sections 16 and 66 of the Planning (Listed Buildings and Conserct 1990.

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- The app part of an elongated area of largely open garden land to the rear of the 6. ppella and is bounded by a vacant joinery workshop, a detached dwelling Rookerthe imposing St. Stephen's Church and its associated churchyard. The haracterounding area generally comprises loose-knit development in a wellvooded extensive views across open countryside to the south.
- rincipal ws of the proposed garage would be from Thorpe Lane to the south, 7. om whecture would be observed against a backdrop of Rookery Nook and stablished and former station buildings beyond. Due to trees and hedging on the Durchyary much of the garage would be screened during spring and summer onths and would be more conspicuous when the foliage thins out, it would not in judgemently prominent in these surroundings or out of keeping with the ersity of I observed. The simple form and design and the use of plain materials ald rendructure unobtrusive and the size of the building would be comparable other garages I saw in the locality. Although the church adjoins established hosing, its is not compromised due to the expansive churchyard and mature trees, in this I do not consider that the proposed garage would harm the special chacter of irch or its significant presence in the streetscape.
- these red conclude on the first issue that the proposal would not unacceptably 8. the cha and appearance of the area or the setting of St Stephen's Church, and not thre conflict with the objectives of Policy E1 of the Structure Plan or Policies GP3 19 of the Local Plan.

## Living Conditions

- The Principal und and first floor windows to Rookery Nook face south towards the appeal site withe forecourt to the property comprising an extensive patio area and informal gamenat is slightly elevated above the adjoining land. The common boundary consists of wick walling, timber fencing and trellis supplemented by bushes and shrubs.
- 10. The Propod garage would be sited very close to the boundary with Rookery Nook and, not withstaning the low roof pitch and proposed excavation, the structure would be clearly visible fronthe neighbouring property at close quarters, adjacent to a patio where the occupiers carly sit out and in my opinion are entitled to enjoy a reasonable outlook, daylight and unlight. Due to its proximity, scale and form, I consider that the new garage would unaceptably impose upon the outlook from the garden area and, to a lesser extent, from rooms within the property, creating an oppressive residential environment for the occupiers. The impact of the proposal on daylight and sunlight levels reaching Rookery Nook would be less significant, and would not be sufficient to justify dismissal of the appeal on these grounds. Nevertheless, this finding does not outweigh the harmful effect of the building on the neighbours' outlook.

- 11. Turning to the impact of the proposal on the workshop adjoining Rookery Nook, it is unclear whether the permission to convert the building to residential use is extant and I have not seen any details of the approved layout. However, I consider that the proposed garage would be a suitable distance from the workshop to preclude any undue loss of occupiers' living conditions, and therefore attach limited weight to this representation.
- 12. I therefore conclude on the second issue that the proposed development would result in unacceptable harm to the living conditions of the occupiers of Rookery Nook, in conflict with Policy GP3 of the Local Plan.

#### Other Matters

- 13. My attention has been drawn to a number of other garages and extensions approved within the area. Scrutiny of these schemes served to illustrate the diversity of built development, with varying degrees of success being evident, but in each example there were circumstances that differed materially from those before me. Moreover, since it is an established planning principle that each scheme should be considered on its individual merits, that is what I have done in this case.
- 14. Allegations regarding use of the appeal site for the storage of cars and other items and the erection of a shed are not matters before me in this appeal and boundary disputes and the safeguarding of the private right of way over the site are for the relevant parties to resolve. Loss of property value is not a land-use planning matter that has a bearing on my decision.

#### Conclusions

15. Despite my favourable conclusions on the character and appearance issue, my findings on the impact of the development on the living conditions of the occupiers of Rookery Nook lead me to conclude overall that the appeal should be dismissed. In coming to this view I have taken account of all the other matters raised in the representations, including local support and the Appellant's need for secure storage, but they do not outweigh those factors that have led me to my decision.

#### **Formal Decision**

16. I dismiss the appeal.

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~ 6 JUL 2005

INSPECTOR